

Message Text

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ACTION IO-14

INFO OCT-01 EA-11 ISO-00 AF-10 ARA-16 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-04 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 OMB-01

AID-20 DRC-01 /205 W

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R 012341Z NOV 73

FM USMISSION USUN NY

TO SECSTATE WASHDC 704

INFO AMEMBASSY PHNOM PENH

C O N F I D E N T I A L USUN 4387

E.O. 11652: GDS

TAGS: PFOR UN CB

SUBJ: KHMER QUESTION: LOBBYING PROPOSAL

REF: (A) USUN 4335; (B) STATE 194563

1. SUMMARY. THIS TELEGRAM CONTAINS RECOMMENDATIONS FOR LOBBYING ON KHMER QUESTION AS WORKED OUT WITH JAPANESE FOLLOWING ASAIN MEETING OCT. 30. IN GENERAL, CO-SPONSORS OF PRO-SIHANOUK RESOLUTION AND MOST COUNTRIES RECOGNIZING GRUNK ARE OMITTED AS COMMITTED SUPPORTERS OF RESOLUTION.

ACTION REQUESTED: DEPARTMENT TO INSTRUCT POSTS.

END SUMMARY.

2. AS ANTICIPATED REFTEL (A), WE MET WITH JAPANESE AT WORKING LEVEL OCT 31 TO ORGANIZE LOBBYING EFFORTS WITH PRIMARY TARGET DEFEAT OF PRO-SIHANOUK RESOLUTION. LOBBYING OF COURSE WILL CONTINUE IN NEW YORK. EMPHASIS AT THIS MEETING WAS ON LOBBYING IN CAPITALS. JAPANESE SUGGESTED, AND WE TENTATIVELY CONCURRED, THAT COORDINATION OF LOBBYING IN CAPITALS, E.G., JOINTLY OR SEPARATELY BY JAPANESE AND US., BE LEFT TO DISCRETION OF MISSIONS.

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3. AT THIS TIME ESTIMATES OF VOTES BY NUMBER OF DELEGATIONS ARE NOT FIRM. IN GENERAL, WE ESTIMATE NEED TO MOVE ABOUT A DOZEN VOTES FROM SUPPORT OF RESOLUTION TO ABSTENTION OR ABSTENTIONS TO NO TO DEFEAT PRO-SIHANOUK RES.

4. WE BELIEVE WE HAVE ADEQUATE ASSURANCE OF NEGATIVE VOTE FROM FOLLOWING: AUSTRALIA, BARBADOS, BELGIUM, BOLIVIA, BRAZIL, CANADA, FIJI, GUATEMALA, INDONEISA, JAPAN, KHMER REP, LAOS, MALAYSIA, NETHERLANDS, NEW ZEALAND, NICARAGUA, PARAGUAY, PHILIPPINES, SINGAPORE, SOUTH AFRICA, THAILAND, TURKEY, UK, US, URUGUAY, VENEZUELA (26). WE SUGGEST NO SPECIAL ACTION BY POSTS UNLESS DEPT, OR POSTS, BELIEVE THERE MIGHT BE SLIPPAGE IN HOST COUNTRY'S POSITION.

5. FOR FOLLOWING COUNTRIES WE ARE REASONBLY CERTAIN OF NEGATIVE VOTE BUT BELIEVE U.S. SHOULD CONFIRM IN CAPITALS: GREECE, IRELAND, ISRAEL, ITWLY, LESOTHO, LIBERIA, LUXEMBURG (7). ASIAN GROUP SUGGESTED U.S. SHOULD ALSO CONFIRM CERTAIN ARA NEGATIVE VOTES IN CAPITALS, BUT WE BELIEVE WE SHOULD NOT DO SO JUST YET AND THAT ASIANS FIRST SHOULD TAKE FURTHER STEPS TO PIN DOWN VOTE HERE. JAPANESE HAVE BEEN SO INFORMED AND HAVE AGREED. COUNTRIES ARE COLOMBIA, COSTA RICA, DOMINICAN REPUBLIC, ECUADOR, EL SALVADOR, HAITI, HONDURAS, NICARAGUA (8).

6. COUNTRIES WHERE WE SUGGEST BOTH JAPAN AND U.S. SHOULD LOBBY TO CONVERT ANTICIPATED OR INSTRUCTED ABSTENTION TO NEGATIVE VOTE: AUSTRIA, CHILE (ALSO SUBJECT SEPTEL), DENMARK, ETHIOPIA, FINLAND, FRANCE, FEDERAL REPUBLIC GERMANY, GHANA, IRAN, IVORY COAST, KENYA, MEXICO, NEPAL, NIGERIA, NORWAY, PANAMA, PORTUGAL (17). TO CHANGE ANTICIPATED YES TO ABSTENTION, SUGGEST US/JAPANESE EFFORTS IN PAKISTAN, PERU, SPAIN, SWEDEN (4).

7. IN SEVERAL COUNTRIES THERE IS NO PERMANENT JAPANESE REPRESENTATION, AND WE RECOMMEND U.S. APPROACH TO CONVERT ANTICIPATED ABSTENTION TO NEGATIVE VOTE: BAHAMAS, BOTSWANA, CYPRUS, ICELAND, JORDAN, MALAWI, MAURITIUS, CONFIDENTIAL

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RWANDA, SWAZILAND (9).

8. IN CERTAIN COUNTRIES, WE BELIEVE U.S. EFFORT AT THIS TIME LIABLE TO BE LESS EFFECTIVE, AND JAPANESE HAVE AGREED TO LOBBY: AFGHANISTAN (ALSO OTHER ASIANS TO LOBBY AS PRACTICABLE); ARGENTINA, BURMA (ALSO THAILAND); INDIA (DELEGATION IS NOT YET INSTRUCTED: WE ANTICIPATE ABSTENTION, BUT INDIA MIGHT GO EITHER WAY. WE DEFER

TO DEPT AND EMBASSY NEW DELHI ON US. LOBBYING TO SUPPLEMENT
JAPANESE AND OTHERS; NOTE THAT MALAYSIA AND
SINGAPORE ARE BEING ASKED TO TAKE UP
KHERM QUESTION WITH GOI BUT WE ARE NOT SURE WHEN THIS
WILL ACTUALLY TAKE PLACE.); KUWAIT (TOLD KHMER HERE
INSTRUCTED NOT TO SUPPORT SUBSTANCE OF PRO-SIHANOUK
RES, BUT ME PROBLEM ADDS UNCERTAINTY); SAUDI ARABIA (WE
WILL CONSIDER ALSO); SRI LANKA (WITH ASIAN COUNTRIES
ASSISTING); UNITED ARAB EMIRATES.

9 IN OMAN AND QATAR THERE IS NO JAPANESE REPRESENTATION
AND WE BELIEVE US. EFFORT IN CAPITALS UNWISE AT THIS TIME. JAPANESE
WILL CONTINUE LOBBYING LOCALLY AND WE HAVE SUGGESTED APPROACH BY
NON-RESIDENT JAPANESE DIPLOMATS IF THEY VISIT EITHER COUNTRY
IN NEAR FUTURE.

10. OTHER SPECIAL CASES:

BHUTAN: JAPANESE WILL LOBBY IN NEW DELHI; US. SHOULD
CONSULT WITH JAPANESE IN NEW DELHI TO DETERMINE WHETHER
WE COULD BE HELPFUL.

JAMAICA: HAS TOLB JAPANESE ITS DEL UNINSTRUCTED. WE HAVE SUGGESTED
APPROACH BE MADE BY AUSTRALIANS AND OTHERS IN NEW YORK.

LEBANON: WE ANTICIPATE A YES VOTE, BUT WOULD DEFER TO
DEPT AND EMBASSY BEIRUT ON WHETHER US. APPROACH COULD BE
HELPFUL.

SIERRA LEONE: LIBERIANS TOLD KHMER THEY WOULD HELP IN
N.Y. WE BELIEVE US. SHOULD LOBBY IN FREETOWN (AT LEAST TO
CANAGE ANTICIPATED YES TO ABSTENTION), AND WE ARE MAKING SPECIAL
EFFORT HERE.

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TRINIDAD AND TOBAGO: WE FEAR A YES VOTE, BUT QUESTION
USEFULNESS OF LOBBYING IN PORT OF SPAIN. WE WILL
ENCOURAGE ASAINS TO PURSUE HERE.

TUNISIA: WE BELIEVE LOBBYING SHOULD BE DONE IN NEW YORK.
TUNISIA WILL BE UNDER NON-ALIGNED PRESSURE TO SUPPORT
PRO-SIHANOUK RES BUT WE HOPE TO CONVINCE TUNISIA DEL,
WHICH HAS BEEN HELPFUL IN PAST, TO ABSTAIN.

ZAIRE: WE HAVE MOBUTU'S ASSURANCE OF ABSTENTION.
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